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A CATALOG OF FEDERAL AIDS

APPLICABLE TO BOSTON

PART II

AID FOR HEALTH AND HOSPITAL FUNCTIONS

AUGUST 1966

BOSTON MUNICIPAL RESEARCH BUREAU
A Private Enterprise in the Public Service

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INTRODUCTION

Aid to municipalities to assist them in their health and hospital programs takes three major forms--project grants, direct grants-in-aid, and formula grants. The project grant is given for a particular project, usually involving medical research. Other grants-in-aid are either direct or distributed through the formula method. In the former, application is usually initiated on the local level and funds granted to the city. In the latter, funds are granted the states, who in turn redistribute them to local units under an over-all state plan.

The programs described here are generally those for which the municipality may apply directly. Frequently, however, certain operational areas are covered by any combination of projects, direct or formula grant aid. In such instances attention is given to the avenue by which the city may directly initiate action. Program utilization through formula grants is mentioned, however, to indicate the degree of activity on the part of the city in a particular program.

Aids under the Older Americans Act of 1965, those sponsored by the Children's Bureau, and many of the Social Security provisions could also be construed as aids to Health and Hospitals. These aids, however, would be very indirect for the most part and subsequently are not discussed here.

PART II

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PROGRAM: Federal Surplus Property Program (P.L. 81-152).

PURPOSE: The disposal of surplus federal personal property to health and educational organizations.

RECIPIENTS: Boston government agencies whose functions are in the areas of health and education such as the Health and Hospitals Department, School Department, Boston Public Library and Civil Defense agency.

LOCAL SHARE: The receiving agency pays a nominal handling charge which amounts to about 1.6% of the value of the property received.

WHERE TO APPLY: State Agency for Surplus Property.

ADMINISTRATIVE OFFICE: Surplus Property Utilization Division, Office of Field Administration, U. S. Department of Education, Department of Health, Education and Welfare.

EXTENT OF BOSTON'S UTILIZATION: Between July 1, 1964 and July 1, 1965, the Health and Hospitals Department received $35,034 worth of surplus property, the Boston School Department received $1,038,313 and the Civil Defense agency $22,341.

RECOMMENDED UTILIZATION: Eligible departments should continue to participate. The Boston Public Library which has not tried to take advantage of the program is now taking steps to participate.

PROGRAM: Cancer Control and Demonstration: Project Grants (P.L. 88-605).

PURPOSE: To train physicians and technologists in cancer control techniques, evaluate cancer detection and prevention possibilities, demonstrate cancer control systems, improve public education in cancer, and for other pruposes related to cancer control.

RECIPIENT: Health and Hospitals Department.

LOCAL SHARE: None for project grants; 50% for formula grants.

WHERE TO APPLY: Division of Chronic Diseases, Public Health Service, Department of Health, Education and Welfare.

ADMINISTRATIVE OFFICE: Same.

EXTENT OF BOSTON'S UTILIZATION: None.

RECOMMENDED UTILIZATION: Application for funds under this program should be made, particularly if such funds would aid existing programs.

PROGRAM: Community Health Services, Particularly for Chronically Ill and Aged: Project Grants (P.L. 87-395).

PURPOSE: To support studies, experiments and demonstrations toward the development of new or improved methods of providing health services outside the hospital, with particular emphasis on the needs of the chronically ill or aged.

RECIPIENT: Health and Hospitals Department.

LOCAL SHARE: None.

WHERE TO APPLY: Office of Grants Management, Bureau of State Services (Community Health) U. S. Public Health Service, Department of Health, Education and Welfare.

ADMINISTRATIVE OFFICE: Same.

EXTENT OF BOSTON'S UTILIZATION: Boston City Hospital received $42,543 per year for the past three years to study methods for caring for pregnant cardiac patients in their home environment. The grant was made on a project basis to an individual doctor and expired May 1, 1966.

RECOMMENDED UTILIZATION: Participation in such programs should be continued if improvements in hospital services result.

PROGRAM: Mental Retardation Facilities and Community Mental Health Centers Construction Act of 1963, Title II (P.L. 88-164).

PURPOSE: To construct public and other nonprofit community mental health centers. Projects may consist of the construction of completely new facilities or the remodeling or expansion of existing facilities.

RECIPIENT: Health and Hospitals Department.

LOCAL SHARE: 1/3 to 2/3 of cost.

WHERE TO APPLY: State Department of Mental Health.

EXTENT OF BOSTON'S UTILIZATION: None. No need for such funds was expressed by Boston City Hospital, since construction of such facilities is not contemplated.

RECOMMENDED UTILIZATION: The Hospital Administration feels that this program would not benefit Boston City Hospital since it does not plan to extend its services in the areas covered.

PROGRAM: Hill-Harris Act (P.L. 88-443 as amended).

PURPOSE: To provide grants or loans for the construction or modernization of hospitals and other related health facilities. Projects may consist of the construction of completely new facilities or the replacement, remodeling, or expansion of existing facilities.

RECIPIENT: Health and Hospitals Department.

LOCAL SHARE: 1/3 to 2/3 of cost.

WHERE TO APPLY: State Department of Public Health.

ADMINISTRATIVE OFFICE: Division of Hospital and Medical Facilities, Public Health Service, Department of Health, Education and Welfare.

EXTENT OF BOSTON'S UTILIZATION: Boston City Hospital has recently applied for $424,000 in assistance under the Hill-Harris Act. If approved, funds will be used for renovations and alterations to the maternity and pediatrics buildings.

RECOMMENDED UTILIZATION: City officials hope to use this program to help finance over $3 million of the proposed ten-year 53 million dollar capital program for the Health and Hospitals Department. However, under the State plan, Boston has a very low priority for new construction funds since the plan indicates a substantial number of hospital facilities within the City. The City has a high priority for modernization funds. Regardless, application for both remodeling and construction funds should be made and aggressively pursued.

PROGRAM: Mental Retardation Facilities Construction Act: Mental Retardation Research Center Construction (P.L. 88-164).

PURPOSE: Project grants are available to assist in the construction of centers for research of mental retardation and related aspects of human development, whether biological, medical, social, or behavioral.

RECIPIENT: Health and Hospitals Department.

LOCAL SHARE: 25%.

WHERE TO APPLY: Division of Research Grants, Public Health Service, Department of Health, Education and Welfare.

ADMINISTRATIVE OFFICE: Division of Research Facilities and Resources and the National Institute of Child Health, Public Health Service, Department of Health, Education and Welfare.

EXTENT OF BOSTON'S UTILIZATION: None.

RECOMMENDED UTILIZATION: Hospital officials have expressed no need for this program. However, its availability should be recognized for possible future utilization.

PROGRAM: Mental Retardation Facilities Construction Act: Construction of Facilities for the Mentally Retarded (P.L. 88-164).

PURPOSE: To assist in the construction of public and other nonprofit facilities for the mentally retarded. These facilities may provide diagnostic, treatment, education, training, or custodial care services, as well as facilities for training specialists. Projects may consist of the construction of completely new facilities or the remodeling or expansion of existing facilities.

RECIPIENT: Health and Hospitals Department.

LOCAL SHARE: 1/3 to 2/3 of cost.

WHERE TO APPLY: State Department of Mental Health.

ADMINISTRATIVE OFFICE: Division of Hospital and Medical Facilities, Public Health Service, Department of Health, Education and Welfare.

EXTENT OF BOSTON'S UTILIZATION: None.

RECOMMENDED UTILIZATION: Hospital officials have expressed no need for this program. However, its availability should be noted for possible future utilization.

PROGRAM: Neurological and Sensory Disease Service Program: Projects for Community Service (P.L. 88-605).

PURPOSE: To stimulate the development, expansion, or improvement of community service activities which identify and deal with problems of neurological, visual, and communicative disorders, such as epilepsy, mental retardation, glaucoma, hearing disability and similar disorders. The activities may involve the preventive, diagnostic, treatment, and rehabilitative aspects of these disorders, and may include services to patients, population screening program, demonstration of techniques to health personnel, the establishment of referral procedures, and other activities.

RECIPIENT: Health and Hospitals Department.

LOCAL SHARE: None.

WHERE TO APPLY: State Department of Public Health.

ADMINISTRATIVE OFFICE: Division of Chronic Diseases, Public Health Service, Department of Health, Education and Welfare.

EXTENT OF BOSTON'S UTILIZATION: Under this program the U. S. Public Health Service has provided two physicians to Boston City Hospital for a three-year period at an annual cost to Public Health Service of $15,000 each. A visual screening program and speech and hearing program for pre-school youngsters have also been initiated. For the latter programs, it is expected that Boston City Hospital will receive $10,000 in equipment and about $15,500 for personnel.

A heart disease control program has also been initiated which provides one staff member $25,000 for a two-year period.

RECOMMENDED UTILIZATION: This program has long range potential benefits for the residents of Boston. Although no immediate cash outlay by the City is required, there will be future costs due to increased services. This program, however, should be fully used in areas of special need.

PROGRAM: National Library of Medicine: Research and Development (P.L. 87-395 as amended).

PURPOSE: To help develop systems for the exchange of bio-medical information among medical libraries.

RECIPIENT: Health and Hospitals Department.

LOCAL SHARE: None.

WHERE TO APPLY: Research and Training Division, National Library of Medicine, Department of Health, Education and Welfare.

ADMINISTRATIVE OFFICE: Same.

EXTENT OF BOSTON'S UTILIZATION: None.

RECOMMENDED UTILIZATION: No need for this program has been expressed by hospital officials. However, the availability of this program should be noted for possible future use.

PROGRAM: Construction Grants to Nursing Schools (P.L. 88-581).

PURPOSE: To provide construction grants to schools of nursing for new facilities to expand the training capacity of existing schools, for the construction of new schools and for the replacement or rehabilitation of existing facilities which are so obsolete as to require curtailment of enrollment or quality of training.

RECIPIENT: Health and Hospitals Department.

LOCAL SHARE: One-third of the total construction cost of new facilities which provide a substantial increase in enrollment, and 50% of the total costs of other new construction and of replacement or rehabilitation of existing facilities.

WHERE TO APPLY: Division of Nursing, Public Health Service, Department of Health, Education and Welfare.

ADMINISTRATIVE OFFICE: Same.

EXTENT OF BOSTON'S UTILIZATION: None.

RECOMMENDED UTILIZATION: Utilization of this program should be considered to help defray the cost of future nursing school construction and expansion, particularly in conjunction with the Department's ten-year capital program.

PROGRAM: Administrative Grants to Nursing Schools (P.L. 88-581).

PURPOSE: To provide grants to accredited public and non-profit private diploma schools of nursing to help defray a portion of the cost of training students whose enrollment in such schools can be reasonably attributable to this program. The purpose of such grants is to prevent further attrition of these schools and to promote their development.

RECIPIENT: Health and Hospitals Department.

LOCAL SHARE: None.

WHERE TO APPLY: Division of Nursing, Public Health Service, Department of Health, Education and Welfare.

ADMINISTRATIVE OFFICE: Same.

EXTENT OF BOSTON'S UTILIZATION: None.

RECOMMENDED UTILIZATION: This program could be very helpful to the City Hospital's School of Nursing. Application should be initiated immediately. It should also be considered in relation to the Department's long range capital program.

PROGRAM: Program Improvement Grants to Nursing Schools (P.L. 88-581).

PURPOSE: To enable public and nonprofit private diploma, collegiate and associate degree schools of nursing which are accredited or have reasonable assurance of accreditation to strengthen, improve, and expand programs to teach and train nurses.

RECIPIENT: Health and Hospitals Department.

LOCAL SHARE: None.

WHERE TO APPLY: Division of Nursing, Public Health Service, Department of Health, Education and Welfare.

ADMINISTRATIVE OFFICE: Same.

EXTENT OF BOSTON'S UTILIZATION: None.

RECOMMENDED UTILIZATION: This program could be very helpful to the City Hospital's School of Nursing. Application should be initiated immediately. It should also be considered in relation to the Department's long range capital program.

PROGRAM: Research Project Grants: Public Health Service and National Institutes of Health (P.L. 88-395) (P.L. 88-206) (P.L. 84-660 as amended).

PURPOSE: To provide grants to further scientific knowledge in all fields bearing on public health, including medicine, biology, dentistry, nursing, the improvement of hospitals, and many activities grouped under environmental and community health.

RECIPIENT: Health and Hospitals Department.

LOCAL SHARE: None.

WHERE TO APPLY: Division of Research Grants, National Institutes of Health, Public Health Service, Department of Health, Education and Welfare.

Sub-Programs

Community Health

AREAS: Accident Prevention, Chronic Diseases, Community Health Services, Communicable Disease, Dental Public Health and Resources, Hospital and Medical Facilities, Nursing.

Environmental Health

AREAS: Air Pollution, Environmental Health, Food, Protection, Occupational Health, Radiological Health, Resource Development, Water Supply and Pollution Control.

National Institutes of Health

AREAS: Allergy, Arthritis, Cancer, Child Health and Human Development, Dental, General Medical Sciences, Heart, International Research, Mental Health, Neurology, Research Facilities and Resources.

EXTENT OF BOSTON'S UTILIZATION: Approximately $423,770 in aid was receivable under these programs in 1966 for about 10 different research projects covering a variety of areas.

RECOMMENDED UTILIZATION: Research leading to improved services is an integral part of the operation of community hospitals. For this reason, programs of research such as those supported under Public Health Service and National Institutes of Health should be encouraged. Continued participation is therefore recommended.

PROGRAM: Research Support: National Institutes of Health (P.L. 38-838).

PURPOSE: To support research and research training activities which are complimentary to specific research projects and traditional research training programs: i.e. to permit institutions greater flexibility in using funds received from other sources so that innovation and initiative in existing programs may be maintained.

RECIPIENT: Health and Hospitals Department.

LOCAL SHARE: None.

WHERE TO APPLY: General Research Support Branch, Division of Research Facilities and Resources, National Institutes of Health, Public Health Service, Department of Health, Education and Welfare.

ADMINISTRATIVE OFFICE: Same.

EXTENT OF BOSTON'S UTILIZATION: In 1965, Boston City Hospital received $219,000 in research support grants covering about 20 different areas. About $197,000 was received in 1966.

RECOMMENDED UTILIZATION: Research leading to improved services is an integral part of the operation of community hospitals. For this reason, research such as that supported under this program should be encouraged. Continued participation is therefore recommended. Also, this program supplements funds received from other sources.

PROGRAM: Tuberculosis Control Special Project Grants (P.L. 87-290).

PURPOSE: To assist the development of tuberculosis case-finding and prevention activities.

RECIPIENT: Health and Hospitals Department.

LOCAL SHARE: None.

WHERE TO APPLY: State Department of Public Health.

ADMINISTRATIVE OFFICE: Communicable Disease Center, Public Health Service, Department of Health, Education and Welfare.

EXTENT OF BOSTON'S UTILIZATION: Boston City Hospital receives approximately $100,000 per year under the provisions of this program. Current participation is scheduled to continue to October 1969.

RECOMMENDED UTILIZATION: Since this program assists the Hospital in providing a valuable community service participation should continue.

PROGRAM: Vaccination Assistance (P.L. 87-868).

PURPOSE: To assist states and communities in carrying out intensive vaccination programs designed to protect their populations, particularly all pre-school children, against poliomyelitis, diphtheria, whooping cough, and tetanus. Funds are available for the following: (1) the purchase of vaccine needed to protect children under five and additional groups of children not normally served by school vaccination programs, (2) salaries and related expenses of additional state and local health personnel needed in promoting such programs, (3) studies to determine the immunization needs of the community and the means of best meeting such needs, and (4) personnel and related expenses incurred in maintaining additional epidemiologist and laboratory surveillance occasioned by such programs.

RECIPIENT: Health and Hospitals Department.

LOCAL SHARE: None.

WHERE TO APPLY: State Department of Public Health.

ADMINISTRATIVE OFFICE: Communicable Disease Center, Public Health Service, Department of Health, Education and Welfare.

EXTENT OF BOSTON'S UTILIZATION: Boston presently receives quantities of vaccine from the State under this program. This fall, community-wide programs will be conducted to administer vaccine for small pox, measles, diphtheria, whooping cough, tetanus, and polio. Staff aid will also be provided. The vaccine is purchased with State funds. However, the administrative costs to the State and the staff aid to the City is financed with federal funds.

RECOMMENDED UTILIZATION: In view of the community service provided, and at no cost to the City, participation should continue to the fullest.

PROGRAM: Venereal Disease Control: Project Grants (P.L. 88-605).

PURPOSE: To finance projects in the prevention, treatment and control of venereal disease.

RECIPIENT: Health and Hospitals Department.

LOCAL SHARE: None.

WHERE TO APPLY: Communicable Disease Center, Public Health Service, Department of Health, Education and Welfare.

ADMINISTRATIVE OFFICE: Same.

EXTENT OF BOSTON'S UTILIZATION: None.

RECOMMENDED UTILIZATION: Venereal disease control is primarily a state function in Massachusetts. Therefore, project grant application by the City is not necessary.

PROGRAM: Accident Prevention Research and Demonstration (P.L. 87-838).

PURPOSE: To develop techniques of accident prevention in the community and in educating the community to hazards and their avoidance.

RECIPIENTS: Boston Health and Hospitals Department, Health Division; Boston Public Schools, Department of Safety.

LOCAL SHARE: None.

WHERE TO APPLY: Bureau of State Services, Division of Accident Prevention, Public Health Service, Department of Health, Education and Welfare.

ADMINISTRATIVE OFFICE: Same.

EXTENT OF BOSTON'S UTILIZATION: Boston City Hospital has received a staff physician from the U. S. Public Health Service for two years under the auspices of its Accident Prevention Division. This may be construed as an indirect federal aid. No project applications were filed by the City under this program.

RECOMMENDED UTILIZATION: Boston should explore the possibility of using these funds in any accident prevention programs it plans.

PROGRAM: Economic Opportunity Act of 1964: Various Programs (P.L. 89-253).

PURPOSE: To support programs directed toward the alleviation of poverty.

RECIPIENT: Health and Hospitals Department.

LOCAL SHARE: 10% minimum in cash or kind.

WHERE TO APPLY: Via contracts with Action for Boston Community Development.

ADMINISTRATIVE OFFICE: Office of Economic Opportunity.

EXTENT OF BOSTON'S UTILIZATION: Boston City Hospital is involved in four programs funded under the Economic Opportunity Act. Under the Headstart Program the Hospital medically screens pre-school children and follows up with necessary treatment. For this service it received $108,075 in 1966.

Under the Youth Health Program, operating between July 1, 1965 and March 31, 1967, Boston City Hospital will receive a total of $178,646. It will match this amount by $49,866 in administrative and technical services and space and equipment. The purpose of this program is to diagnose and treat school drop-outs in their late teens and early twenties.

The CENTAUM program, begun in July 1966, is intended to provide medical treatment and counseling to teenage unwed mothers. The federal grant will total $66,118 with Boston City Hospital donating $41,543 worth of miscellaneous services.

Also, under the Neighborhood Youth Corps, the Hospital obtains the services of an average of three otherwise jobless youths. As its share, the Hospital merely provides supervision for these placees during the time of their employment.

RECOMMENDED UTILIZATION: Poverty programs fulfill many community needs, particularly in the areas of social service. Continued participation has its advantages to the City, although these advantages are seldom financial in the long run. However, in view of the helpful social services provided, participation should continue.

PROGRAM: Federal Commodity Distribution Program (P.L. 79-396).

PURPOSE: To distribute surplus agricultural commodities acquired by the federal government in the stabilization of the commodity market.

RECIPIENT: Health and Hospitals Department, Hospital Division.

LOCAL SHARE: None.

WHERE TO APPLY: State Department of Education, Office of School Lunches.

ADMINISTRATIVE OFFICE: U. S. Department of Agriculture, Agricultural Marketing Service.

EXTENT OF BOSTON'S UTILIZATION: The Boston Health and Hospitals Department received a total of $39,443.30 worth of surplus agricultural commodities in 1965. They were distributed as follows: Boston City Hospital, $9,708.25; Boston Sanatorium, $9,300.75; and Long Island Hospital, $20,434.30.

RECOMMENDED UTILIZATION: Participation in this program by the City has been adequate and should continue.

PROGRAM: Higher Education Act of 1965; College Work-Study Program (P.L. 89-329).

PURPOSE: To provide part-time work for needy college students.

RECIPIENTS: Participating colleges and universities.

LOCAL SHARE: 10% of students' salaries. The department pays 10% of the student's salary and the federal government pays 90%.

WHERE TO APPLY: City departments may apply to participating colleges and universities for students to be placed.

ADMINISTRATIVE OFFICE: Division of Student Financial Aid, Bureau of Higher Education, U. S. Office of Education, Department of Health, Education and Welfare.

EXTENT OF BOSTON'S UTILIZATION: Few City agencies participate in this program.

RECOMMENDED UTILIZATION: Under the provisions of this program, City departments could get auxiliary employees at low cost, who would be potential recruits to the City's service. With the difficulties of recruiting into the City's service, Boston should closely examine the benefits from participation in this program. Should the student employee or employees not work out, there would be no legal barriers to their dismissal.